103D CONGRESS 2D SESSION

H. R. 5016

Entitled "Gilpin County, Colorado—B.L.M. Land Transfer Act of 1994".

IN THE HOUSE OF REPRESENTATIVES

August 21, 1994

Mr. Skaggs introduced the following bill; which was referred to the Committee on Natural Resources

A BILL

Entitled "Gilpin County, Colorado—B.L.M. Land Transfer Act of 1994".

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. FINDINGS AND PURPOSES.
4	(a) FINDINGS.—Congress finds and declares that—
5	(1) certain scattered parcels of Federal land lo-
6	cated within Gilpin County, Colorado, are currently
7	administered by the Secretary of the Interior as part
8	of the Royal Gorge Resource Area, Canon City Dis-
9	trict, United States Bureau of Land Management;
10	(2) these land parcels, comprised of approxi-
11	mately 130 separate tracts of land ranging in size

- from approximately 38 acres to much less than an acre, have been identified as suitable for disposal by the Bureau of Land Management through its re-
- 4 source management planning process and are appro-
- 5 priate for disposal; and
- 6 (3) even though these land parcels are scattered 7 and small in size, they nevertheless appear to have a fair market value which may be used by the Fed-8 9 eral Government to exchange for lands which will better lend themselves to Federal management and 10 11 have higher values for future public access, use and 12 enjoyment, recreation, the protection and enhance-13 ment of fish and wildlife and fish and wildlife habi-14 tat, and the protection of riparian lands, wetlands, scenic beauty and other public values. 15
- (b) Purpose.—It is the purpose of this Act to authorize, direct, facilitate and expedite the land exchange set forth herein in order to further the public interest by disposing of Federal lands with limited public utility and acquire in exchange therefor lands with important values for permanent public management and protection.

22 SEC. 2. LAND EXCHANGE.

- 23 (a) IN GENERAL.—The exchange directed by this Act
- 24 shall be consummated if within 90 days after enactment
- 25 of this Act Lake Gulch, Inc., a Colorado corporation (as

- 1 defined in section 4 of this Act), offers to transfer to the
- 2 United States pursuant to the provisions of this Act the
- 3 offered lands or interests in land described herein.
- 4 (b) Conveyance by Lake Gulch.—Subject to the
- 5 provisions of section 3 of this Act, Lake Gulch shall convey
- 6 to the Secretary of the Interior all right, title, and interest
- 7 in and to the following offered lands—
- 8 (1) certain lands comprising approximately 40 9 acres with improvements thereon located in Larimer 10 County, Colorado, and lying within the boundaries of
- Rocky Mountain National Park as generally depicted
- on a map entitled "Circle C Church Camp", dated
- August 1994, which shall upon their acquisition by
- the United States and without further action by the
- 15 Secretary of the Interior be incorporated into Rocky
- Mountain National Park and thereafter be adminis-
- tered in accordance with the laws, rules and regula-
- tions generally applicable to the National Park Sys-
- tem and Rocky Mountain National Park;
- 20 (2) certain lands located along the Arkansas
- River in Lake County, Colorado, which comprise ap-
- proximately 517 acres, as generally depicted on a
- map entitled "Arkansas River Headwaters Front-
- age", dated August 1994; and

- 1 (3) certain lands located within and adjacent to 2 the United States Bureau of Land Management San 3 Luis Resource Area in Conejos County, Colorado, 4 which comprise approximately 3,993 acres and are 5 generally depicted on a map entitled "Quinlan 6 Ranches Tract", dated August 1994.
- 7 (c) SUBSTITUTION OF LANDS.—If one or more of the 8 precise offered land parcels identified above is unable to 9 be conveyed to the United States due to appraisal or other 10 problems, Lake Gulch and the Secretary may mutually 11 agree to substitute therefor alternative offered lands acceptable to the Secretary.
- (d) Conveyance by the United States.—(1)
 Upon receipt of title to the lands identified in subsection
 (a) the Secretary shall simultaneously convey to Lake
 Gulch all right, title, and interest of the United States,
 subject to valid existing rights, in and to the following selected lands—
- (A) certain surveyed lands located in Gilpin County, Colorado, Township 3 South, Range 72 West, Sixth Principal Meridian, Section 18, Lots 118–220, which comprise approximately 195 acres and are intended to include all federally owned lands in section 18, as generally depicted on a map entitled "Lake Gulch Selected Lands", dated July 1994;

(B) certain surveyed lands located in Gilpin County, Colorado, Township 3 South, Range 72 West, Sixth Principal Meridian, Section 17, Lots 37, 38, 39, 40, 52, 53, and 54, which comprise approximately 96 acres, as generally depicted on a map entitled "Lake Gulch Selected Lands", dated July 1994; and

(C) certain unsurveyed lands located in Gilpin County, Colorado, Township 3 South, Range 73 West, Sixth Principal Meridian, Section 13, which comprise approximately 10 acres, and are generally depicted as parcels 307-326 on a map entitled "Lake Gulch Selected Lands", dated July 1994: Provided, however, That a parcel or parcels of land in section 13 shall not be transferred to Lake Gulch if at the time of the proposed transfer the parcel or parcels are under formal application for transfer to a qualified unit of local government. Due to the small and unsurveyed nature of such parcels proposed for transfer to Lake Gulch in section 13, and the high cost of surveying such small parcels, the Secretary is authorized to transfer such section 13 lands to Lake Gulch without survey based on such legal or other description as he determines appro-

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- 1 priate to carry out the basic intent of the map cited
- 2 in this subparagraph.
- 3 (2) If the Secretary and Lake Gulch mutually agree,
- 4 and the Secretary determines it is in the public interest,
- 5 the Secretary may utilize the authority and direction of
- 6 this Act to transfer to Lake Gulch lands in sections 17
- 7 and 13 that are in addition to those precise selected lands
- 8 shown on the maps cited in paragraphs (d)(1)(B) and
- 9 (d)(1)(C), and which are not under formal application for
- 10 transfer to a qualified unit of local government, upon
- 11 transfer to the Secretary of additional offered lands ac-
- 12 ceptable to the Secretary or upon payment to the Sec-
- 13 retary by Lake Gulch of cash equalization money amount-
- 14 ing to the full appraised fair market value of any such
- 15 additional lands. If any such additional lands are located
- 16 in section 13 they may be transferred to Lake Gulch with-
- 17 out survey based on such legal or other description as the
- 18 Secretary determines appropriate as long as the Secretary
- 19 determines that the boundaries of any adjacent lands not
- 20 owned by Lake Gulch can be properly identified so as to
- 21 avoid possible future boundary conflicts or disputes. If the
- 22 Secretary determines surveys are necessary to convey any
- 23 such additional lands to Lake Gulch, the costs of such sur-
- 24 veys shall be paid by Lake Gulch but shall not be eligible
- 25 for any adjustment in the value of such additional lands

- 1 pursuant to section 206(f)(2) of the Federal Land Policy
- 2 and Management Act of 1976 (as amended by the Federal
- 3 Land Exchange Facilitation Act of 1988) (43 U.S.C.
- 4 1716(f)(2)).
- 5 (3) Prior to transferring out of public ownership pur-
- 6 suant to this Act or other authority of law any lands which
- 7 are contiguous to North Clear Creek southeast of the City
- 8 of Black Hawk, Colorado, in the County of Gilpin, Colo-
- 9 rado, the Secretary shall notify and consult with the gov-
- 10 ernments of the County and the City and afford such units
- 11 of local government an opportunity to acquire or reserve
- 12 pursuant to the Federal Land Policy and Management Act
- 13 of 1976 or other applicable law such easements or rights-
- 14 of-way parallel to North Clear Creek as may be necessary
- 15 to serve public utility line or recreation path needs: Pro-
- 16 vided, however, That any survey or other costs associated
- 17 with the acquisition or reservation of such easements or
- 18 rights-of-way shall be paid for by the unit or units of local
- 19 government concerned.

20 SEC. 3. TERMS AND CONDITIONS OF EXCHANGE.

- 21 (a) EQUALIZATION OF VALUES.—The values of the
- 22 lands to be exchanged pursuant to this Act shall be equal
- 23 as determined by the Secretary of the Interior utilizing
- 24 nationally recognized appraisal standards, including, to
- 25 the extent appropriate, the Uniform Standards for Federal

Land Acquisition, the Uniform Standards of Professional Appraisal Practice, the provisions of section 206(d) of the Federal Land Policy and Management Act of 1976 (43) 4 U.S.C. 1716(d)), and other applicable law. In the event it is determined that cash equalization moneys are owed to the United States in the exchange, any such cash equalization moneys shall be retained by the Secretary of the Interior and may be utilized by the Secretary until 8 fully expended to purchase from willing sellers land or water rights, or a combination thereof, to augment wildlife 10 habitat and protect and restore wetlands in the Bureau of Land Management's Blanca Wetlands, Alamosa County, Colorado. Any water rights acquired by the United States pursuant to this section shall be obtained by the Secretary of the Interior in accordance with all applicable provisions of Colorado law, including the requirement to change the time, place, and type of use of said water rights through the appropriate State legal proceedings and to 18 comply with any terms, conditions, or other provisions 19 contained in an applicable decree of the Colorado Water Court. The use of any water rights acquired pursuant to 21 this section shall be limited to water than can be used or exchanged for water that can be used on the Blanca Wetlands. Any requirement or proposal to utilize facilities of the San Luis Valley Project, Closed Basin Diversion,

- 1 in order to effectuate the use of any such water rights
- 2 shall be subject to prior approval of the Rio Grande Water
- 3 Conservation District.
- 4 (b) Restrictions on Selected Lands.—(1) Con-
- 5 veyance of the selected lands to Lake Gulch pursuant to
- 6 this Act shall be contingent upon Lake Gulch executing
- 7 an agreement with the United States prior to such convey-
- 8 ance, the terms of which are acceptable to the Secretary
- 9 of the Interior, and which—
- 10 (A) grants the United States a covenant that
 11 none of the selected lands (all of which currently lie
 12 outside the State of Colorado's current legally ap13 proved gaming area) shall ever be used for purposes
 14 of gaming should the current legal gaming area ever
- be expanded by the State of Colorado; and
- 16 (B) permanently holds the United States harm-17 less for liability and indemnify the United States 18 against all costs arising from any activities, oper-19 ations (including the storing, handling, and dumping 20 of hazardous materials or substances) or other acts 21 conducted by Lake Gulch or its employees, agents, 22 successors or assigns on the selected lands after 23 their transfer to Lake Gulch: *Provided, however*, 24 That nothing in this Act shall be construed as either

diminishing or increasing any responsibility or liabil-

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- 1 ity of the United States based on the condition of
- 2 the selected lands prior to or on the date of their
- 3 transfer to Lake Gulch.
- 4 (2) Conveyance of the selected lands to Lake Gulch
- 5 pursuant to this Act shall be subject to the existing ease-
- 6 ment for Gilpin County Road 6.
- 7 (3) The above terms and restrictions of this sub-
- 8 section shall not be considered in determining, or result
- 9 in any diminution in, the fair market value of the selected
- 10 land for purposes of the appraisals of the selected land
- 11 required pursuant to section 3 of this Act.
- 12 (c) REVOCATION OF WITHDRAWAL.—The Public
- 13 Water Reserve established by Executive order dated April
- 14 17, 1926 (Public Water Reserve 107), Serial Number Col-
- 15 orado 17321, is hereby revoked insofar as it affects the
- 16 NW¹/₄ SW¹/₄ of Section 17, Township 3 South, Range 72
- 17 West, Sixth Principal Meridian, which covers a portion of
- 18 the selected lands identified in this Act.
- 19 (d) Management of Certain Lands.—Upon their
- 20 acquisition by the United States, the lands referred to in
- 21 section 2(b)(2) of this Act shall be managed by the Sec-
- 22 retary of the Interior in accordance with the laws, rules,
- 23 and regulations generally applicable to the public lands,
- 24 and, as appropriate, in accordance with cooperative agree-
- 25 ments such as the existing Arkansas Headwaters Recre-

- 1 ation Area Memorandum of Understanding, with special
 2 emphasis on public fishing and recreational access to the
 3 Arkansas River, and riparian and wetland habitat protec-
- 4 tion. The acquisition of such lands by the Secretary shall
- 5 not be construed to impose any responsibility or liability
- 6 on the Secretary with respect to hazardous substances
- 7 which may exist on the lands as of the date of their acqui-
- 8 sition by the United States. Without precluding any future
- 9 determination by the Secretary or appropriate Federal or
- 10 State authorities that cleanup of any hazardous sub-
- 11 stances which may be found to exist on the property would
- 12 be appropriate, nothing in this Act shall be construed to
- 13 require the Secretary to undertake any hazardous sub-
- 14 stances cleanup activities or studies.

15 SEC. 4. MISCELLANEOUS PROVISIONS.

- 16 (a) Definitions.—As used in this Act:
- 17 (1) The term "Secretary" means the Secretary of the Interior.
- 19 (2) The term "Lake Gulch" means Lake Gulch, 20 Inc., a Colorado corporation, or its successors, heirs
- 21 or assigns.
- 22 (3) The term "offered land" means lands to be 23 conveyed to the United States pursuant to this Act.
- (4) The term "selected land" means lands to be
 transferred to Lake Gulch pursuant to this Act.

- (5) The term "Blanca Wetlands" means an 1 2 area of land comprising approximately 9,290 acres, 3 as generally depicted on a map entitled "Blanca Wetlands", dated August 1994, and any nearby land which the Secretary may purchase from willing sellers after the date of enactment of this Act utilizing 6 7 funds provided by this Act or other funds and manage in conjunction with and for the same general 8 9 purposes as the land depicted on that map.
- 10 (b) Time Requirement for Completing Trans11 Fer.—It is the intent of Congress that unless the Sec12 retary and Lake Gulch mutually agree otherwise the ex13 change of lands authorized and directed by this Act shall
 14 be completed not later than 6 months after the date of
 15 enactment of this Act.
- (c) Administration of Lands Acquired by Unit-17 ED States.—In accordance with the provisions of section 18 206(c) of the Federal Land Policy and Management Act 19 of 1976 (43 U.S.C. 1716(c)), all lands acquired by the 20 United States pursuant to this Act shall upon acceptance 21 of title by the United States and without further action 22 by the Secretary concerned become part of and be man-23 aged as part of the administrative unit or area within 24 which they are located.